

Message Text

SECRET

PAGE 01 SALT T 00093 211357Z

51

ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 NSCE-00 DODE-00 CIAE-00 INRE-00

ACDE-00 /026 W

----- 038566

O P 211230Z MAR 75

FM USDEL SALT TWO GENEVA

TO SECSTATE WASHDC IMMEDIATE 2502

INFO AMEMBASSY MOSCOW PRIORITY

USMISSION NATO PRIORITY

S E C R E T SALT TWO GENEVA 0093

EXDIS/SALT

DEPT ALSO PASS DOD

SPECAT EXCLUSIVE FOR SECDEF

E.O. 11652: XGDS-1

TAGS: PARM

SUBJECT: AMBASSADOR JOHNSON'S STATEMENT OF MARCH 21, 1975

(SALT TWO - 573)

THE FOLLOWING IS STATEMENT DELIVERED BY AMBASSADOR
JOHNSON AT THE SALT TWO MEETING OF MARCH 21, 1975.

QUOTE

MR. MINISTER:

TODAY, IN CONTINUING MY EXPOSITION OF THE U.S. DRAFT, I
WILL DISCUSS ARTICLE VIII, WHICH PROVIDES FOR FUTURE NEGOTIA-
TIONS ON REDUCTIONS AND FURTHER LIMITATIONS IN STRATEGIC ARMS.
THE DESIRABILITY OF INCLUDING A PROVISION FOR SUCH NEGOTIATIONS
IN THE NEW AGREEMENT WAS RECOGNIZED BY BOTH SIDES IN THE AIDE-
MEMOIRE.

I

SECRET

SECRET

PAGE 02 SALT T 00093 211357Z

AS WE HAVE PREVIOUSLY STATED, THE UNITED STATES BELIEVES THAT REDUCTIONS AND FURTHER LIMITATIONS IN STRATEGIC OFFENSIVE ARMS CAN RESULT IN SUBSTANTIAL BENEFITS TO BOTH SIDES IN ECONOMIC AND POLITICAL TERMS AND IN TERMS OF ENHANCED NATIONAL SECURITY. WE BELIEVE THAT THE SOONER SUCH REDUCTIONS AND LIMITATIONS CAN BE ACCOMPLISHED, THE SOONER THESE BENEFITS WILL ACCRUE TO THE TWO SIDES. IN VIEW OF THE MOMENTUM WHICH CAN BE ACQUIRED BY ARMS PROGRAMS, IT IS ALSO CLEAR THAT PROMPT RESUMPTION OF NEGOTIATION ON THESE MATTERS CAN ENHANCE PROSPECTS FOR AGREEMENT. EARLY RESUMPTION OF NEGOTIATIONS WOULD ALSO PROVIDE CLEAR EVIDENCE TO THE WORLD OF THE WILLINGNESS OF OUR TWO COUNTRIES TO WORK DILIGENTLY TO REDUCE FURTHER THE DANGERS ASSOCIATED WITH HIGH LEVELS OF NUCLEAR DESTRUCTIVE CAPABILITY. THE UNITED STATES BELIEVES, THEREFORE, THAT NEGOTIATIONS ON REDUCTIONS AND FURTHER LIMITATIONS OF STRATEGIC ARMS SHOULD START AS SOON AS POSSIBLE AFTER THE NEW AGREEMENT IS CONCLUDED, AND A PROVISION TO THIS EFFECT IS, ACCORDINGLY, INCLUDED IN THE DRAFT TEXT.

PARAGRAPH 1 OF ARTICLE VIII OF THE U.S. DRAFT CONTAINS A SPECIFIC UNDERTAKING BY THE TWO SIDES TO RESUME NEGOTIATIONS AS SOON AS PRACTICABLE AND IN NO CASE LATER THAN ONE YEAR AFTER ENTRY INTO FORCE OF THE NEW AGREEMENT. PARAGRAPH 1 ALSO STATES THAT THESE NEGOTIATIONS SHOULD SPECIFICALLY ADDRESS REDUCTIONS IN THE AGGREGATE LIMITATIONS ESTABLISHED BY ARTICLE III ON STRATEGIC SYSTEMS AND REDUCTIONS IN THE MIRV LAUNCHER LIMITS ESTABLISHED BY ARTICLE IV OF THE U.S. DRAFT. IN ADDITION, IT PROVIDES THAT THESE NEGOTIATIONS SHOULD ALSO ADDRESS OTHER LIMITATIONS ON STRATEGIC ARMS WHICH, OF COURSE, MAY INCLUDE BOTH QUANTITATIVE AND QUALITATIVE ASPECTS OF THOSE ARMS. PARAGRAPH 1 FURTHER STATES THAT IT WILL BE THE AGREED OBJECTIVE OF THE TWO SIDES THAT THE REDUCTIONS AND FURTHER LIMITATIONS RESULTING FROM THESE NEGOTIATIONS SHOULD TAKE EFFECT AS EARLY AS POSSIBLE. THIS MAKES CLEAR THAT ADDITIONAL MEASURES WHICH ARE AGREED UPON BY THE TWO SIDES NEED NOT AWAIT THE EXPIRATION OF THE NEW AGREEMENT TO BECOME EFFECTIVE.

IN THIS REGARD, THE U.S. DELEGATION NOTES THAT ARTICLE XIII OF THE SOVIET DRAFT TEXT REFERS TO FUTURE CONSIDERATION OF "NUCLEAR SYSTEMS WHICH, DUE TO THEIR GEOGRAPHIC DEPLOYMENT,
SECRET

SECRET

PAGE 03 SALT T 00093 211357Z

ARE CAPABLE OF REACHING THE TERRITORY OF THE OTHER PARTY" AS WELL AS "QUESTIONS RELATED TO THE EXISTENCE OF NUCLEAR WEAPONS IN THIRD COUNTRIES". MR. MINISTER, THE SOVIET DRAFT HAS BEEN CAREFULLY STUDIED AND I HAVE BEEN INSTRUCTED BY MY GOVERNMENT TO INFORM YOU THAT ARTICLE XIII OF THE SOVIET DRAFT IS INCONSISTENT WITH THE VLADIVOSTOK ACCORD AND THAT WE CANNOT AGREE TO ITS INCLUSION IN THE NEW AGREEMENT.

II

PARAGRAPH 2 OF ARTICLE VIII OF THE U.S. DRAFT DEALS WITH A REVIEW OF THE NEW AGREEMENT WITH THE OBJECTIVE OF CONCLUDING NEGOTIATIONS ON AN AGREEMENT LIMITING STRATEGIC OFFENSIVE ARMS WHICH WOULD ENTER INTO FORCE UPON EXPIRATION OF THIS NEW AGREEMENT. WHEREAS THE UNDERTAKINGS TO REDUCE AND FURTHER LIMIT STRATEGIC OFFENSIVE ARMS AGREED UPON IN THE COURSE OF THE NEGOTIATIONS PROVIDED FOR IN PARAGRAPH 1 WOULD TAKE EFFECT AS SOON AS POSSIBLE, THE FOLLOW-ON AGREEMENT WOULD NOT TAKE EFFECT UNTIL THE EXPIRATION OF THE AGREEMENT IT REPLACES.

THE FIRST SENTENCE OF PARAGRAPH 2 OF ARTICLE VIII SPECIFIES THAT THE SIDES SHOULD CONDUCT A REVIEW OF THE AGREEMENT NO LATER THAN FIVE YEARS PRIOR TO ITS EXPIRATION. A FIVE-YEAR REVIEW CYCLE WAS ADOPTED IN THE NON-PROLIFERATION TREATY AND THE ABM TREATY AND FOR OTHER RECENT ARMS CONTROL AGREEMENTS. SINCE THE NEW AGREEMENT WILL LAST UNTIL 1985, IT IS THE U.S. VIEW THAT SUCH A REVIEW SHOULD BE UNDERTAKEN NO LATER THAN 1980.

THE SECOND SENTENCE OF PARAGRAPH 2 STATES THAT THE OBJECTIVE OF THE SIDES DURING THE COURSE OF THE REVIEW WILL BE TO CONCLUDE NEGOTIATIONS ON AN AGREEMENT LIMITING STRATEGIC OFFENSIVE ARMS WHICH WOULD ENTER INTO FORCE UPON THE EXPIRATION OF THE NEW AGREEMENT. A SIMILAR APPROACH WAS TAKEN IN ARTICLE VIII OF THE INTERIM AGREEMENT. SINCE, LIKE THE INTERIM AGREEMENT, THE NEW AGREEMENT WILL BE OF FINITE DURATION, THAT IS, UNTIL THE END OF 1985, IT IS APPROPRIATE THAT SPECIFIC PROVISION FOR FOLLOW-ON NEGOTIATIONS SHOULD BE INCLUDED.

THE UNITED STATES BELIEVES THAT AN AGREED OBJECTIVE TO CONCLUDE NEGOTIATIONS ON A FOLLOW-ON AGREEMENT WELL PRIOR TO THE EXPIRATION OF THE NEW AGREEMENT WILL SERVE THE INTERESTS
SECRET

SECRET

PAGE 04 SALT T 00093 211357Z

OF BOTH SIDES. WITHOUT THE TIMELY CONCLUSION OF A FOLLOW-ON AGREEMENT, THE POSSIBILITY OF DESTABILIZING DEVELOPMENTS WOULD BE SIGNIFICANTLY INCREASED.

III

MR. MINISTER, I AM SURE YOU WILL AGREE THAT, ALTHOUGH AN AGREEMENT BASED ON THE VLADIVOSTOK UNDERSTANDING WILL BE AN IMPORTANT STEP, IT WILL NOT COMPLETE OUR WORK IN LIMITING STRATEGIC ARMS. IN ARTICLE VIII OF THE U.S. DRAFT, WHICH IS CONSISTENT WITH THE VLADIVOSTOK ACCORD, BOTH SIDES UNDERTAKE TO CONTINUE THEIR EFFORTS IN THESE MATTERS, BOTH IN THE IMMEDIATE PURSUIT OF REDUCTIONS AND FURTHER LIMITATIONS AND FOR THE REVIEW OF THIS AGREEMENT AND NEGOTIATION OF A FOLLOW-ON AGREEMENT. WE ARE PLEASED TO NOTE THAT ARTICLE XVIII OF THE

SOVIET DRAFT REFLECTS THESE CONSIDERATIONS IN PART.

MR. MINISTER, THE U.S. SIDE BELIEVES THAT FUTURE NEGOTIATIONS ON REDUCTIONS AND FURTHER LIMITATIONS, PROVISIONS FOR REVIEW OF THE NEW AGREEMENT, AND A COMMITMENT TO NEGOTIATE A FOLLOW-ON AGREEMENT ARE MATTERS OF CONSIDERABLE IMPORTANCE AND SHOULD BE CLEARLY PROVIDED FOR IN THE AGREEMENT.

UNQUOTE JOHNSON

SECRET

NNN

Message Attributes

Automatic Decaptioning: Z
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: AGREEMENT DRAFT, SPEECHES, SALT (ARMS CONTROL), ARMS CONTROL MEETINGS
Control Number: n/a
Copy: SINGLE
Draft Date: 21 MAR 1975
Decaption Date: 28 MAY 2004
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: GarlanWA
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975SALTT00093
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: X1
Errors: N/A
Film Number: D750099-0737
From: SALT TALKS
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t19750327/aaaaaybz.tel
Line Count: 178
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION SS
Original Classification: SECRET
Original Handling Restrictions: EXDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators: n/a
Previous Classification: SECRET
Previous Handling Restrictions: EXDIS
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: GarlanWA
Review Comment: n/a
Review Content Flags:
Review Date: 23 APR 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <23 APR 2003 by GarlanWA>; APPROVED <14 AUG 2003 by GarlanWA>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
05 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: AMBASSADOR JOHNSON'S STATEMENT OF MARCH 21, 1975 (SALT TWO - 573)
TAGS: PARM, US, UR, (JOHNSON, U ALEXIS)
To: STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006